From: Swift, Heather

To: <u>Megan Bloomgren</u>; <u>Laura Rigas</u>; <u>Magallanes, Downey</u>

Subject: Re: Attached: AA EO

Date: Tuesday, April 25, 2017 2:10:58 PM

Attachments: <u>Intro_AAEO.docx</u>

FactSheet EO AA.docx

TalkingPoints EOAA OnePage.docx

Attached:

Introduction remarks from Z
Fact Sheet for press and Hill (same as before)
Talking Points for Hill (same as before)

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On Tue, Apr 25, 2017 at 2:54 PM, Swift, Heather < heather_swift@ios.doi.gov > wrote: Attached

1 page talking points (TalkingPoints_EOAA_OnePage)

1 page front and back & chart. talking points and background info (FactSheet_EO_AA)

I was thinking Both for distro to Hill. Fact Sheet distro to media but your call.

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Tomorrow the President with come to the Department of the Interior to sign an executive order to review abuses of the Antiquities Act.

The Executive Order directs the Secretary of the Department of the Interior to review prior monument designations and suggest legislative changes or modifications to the monument proclamations.

All monument designations as of January 1, 1996, that were made under the Act that total 100,000 acres or more are on the table for review.

At DOI that includes about 24 monuments on land and marine areas.

Over the last 20 years in particular, the Antiquities Act has been used to designate tens of millions of acres of land and marine areas, putting this areas "off limits" for traditional multiple-uses like farming, ranching, timber harvest, mining, oil and gas exploration, fishing, and motorized recreation.

The designations of the Grand Staircase-Escalante National Monument in 1996 and the Bears Ears National Monument in 2016 represent the book-ends of modern Antiquities Act overreach.

This Administration and Congress has heard from states and local leaders that, in some cases, the designations of monuments have resulted in lost jobs, reduced wages, and residents moving away. That's why the President is asking for a review of all the monuments designated in the last 20 years, to see what changes and improvements can be made, and to give states and local communities a meaningful voice in this process.

I can tell you as a Montana guy, today's executive order to review abuses of the Antiquities Act over the past two decades is a long time coming.

This policy is consistent with President Trump's promise to rural Americans to give them a voice and make sure their voices are heard.

The President believes, like I do and many of my neighbors in Western States, that the Federal government can be a good neighbor, can protect areas of cultural and ecological importance, and that we can use federal lands for economic development – just as Teddy Roosevelt envisioned.

The Antiquities Act of 1906 grants the President the authority to declare "historic landmarks, historic and prehistoric structures, and other objects of historic or scientific interest" on federal lands.

Concerned about potential federal overreach, Antiquities Act authors specified the scope of the authority was to designate the "smallest area compatible with proper care and management of the objects to be protected."

The average acreage of national monument designations has drastically increased over the years. Since the 1900s, when the Act was first used, the average size of national monuments exploded from an average of 422 acres per monument to more than 10 million acres per monument today.

The President's authority is singular; there is no requirement for public input before the designation of a monument. There is also no NEPA requirement.

What the Executive Order does:

- This Executive Order restores trust between local communities and Washington and roots out abuses of power by previous administrations.
- This Executive Order puts America and the Department of the Interior back on track to manage our federal lands in accordance to traditional "multiple-use" philosophy by directing the Secretary of the Department of the Interior to make recommendations to the President on whether a monument should be rescinded, resized in order to better manage our federal lands.
- And This Executive Order gives rural communities across America a voice and restores land use planning by directing the Secretary of the Interior to consult and coordinate with the Governors of States affected by monument designations or other relevant officials of affected State, Tribal, and local governments.

What it does NOT do:

- This Executive Order does NOT strip any monument of a designation.
- This Executive Order does NOT loosen any environmental or conservation regulations on any land or marine areas.

I also have my Deputy Chief of Staff, Downey, with me today who can help answer questions about the mechanics and process. With that I'll take your questions.

FACT SHEET

Executive Order: Reviewing Abuses of the Antiquities Act of 1906

BACKGROUND

- The Antiquities Act of 1906, (Pub.L. 59–209, 34 Stat. 225, 54 U.S.C. § 320301–320303), is an act passed by the United States Congress and signed into law by Theodore Roosevelt on June 8, 1906. The Act grants the President the authority to declare "historic landmarks, historic and prehistoric structures, and other objects of historic or scientific interest" on federal lands.
- Concerned about potential federal overreach, Antiquities Act authors specified the scope of the
 authority was to designate the "smallest area compatible with proper care and management of the
 objects to be protected."
- The Act was first used in 1906 to designate Devils Tower National Monument (WY) on 1,193.9 acres. Since 1906, 16 Presidents have designated more than 185 monuments covering more than 280 million acres of land and marine areas.
- The President's authority is singular; there is no requirement for public input before the designation of a monument. There is also no NEPA requirement.

HISTORIC TRENDS

- The average acreage of national monument designations has drastically increased over the years. Since the 1900s, when the Act was first used, the average size of national monuments exploded from an average of 422 acres per monument to more than 10 million acres per monument today.
- President Obama designated more areas of land and water than any previous President. Added up, Obama has established or expanded land use limits on more than <u>550 million acres</u> (according to the Washington Post).
- The designations of the Grand Staircase-Escalante National Monument (GSENM) in 1996 and the Bears Ears National Monument (BENM) in 2016 represent the book-ends of modern Antiquities Act overreach.

LOCAL CONCERN: Abuse of the Antiquities Act

- Over the last ten years in particular, the Antiquities Act has been used to designate tens of
 millions of acres of land and marine areas, putting this areas "off limits" for traditional multipleuses like farming, ranching, timber harvest, mining, oil and gas exploration, fishing, and
 motorized recreation.
- Designating too much land for a national monument is harmful to the local tax base via the elimination of grazing, timber and mineral leases, as well as the elimination of motorized recreation.
- President Obama designated more areas of land and water (over <u>265 million</u>) than any previous President. This was often done over the opposition of states, counties and local officials.

EXECUTIVE ORDER: Reviewing Abuses of the Antiquities Act of 1906

The Antiquities Act of 1906 authorizes the president to declare federal lands of historic or scientific value to be "National Monuments" and thereby restrict the types of uses to which those lands can be put. Past administrations have overused this power and designated large swaths of land well beyond the areas in need of protection. The Antiquities Act Executive Order directs the Department of the Interior to review prior monument designations and suggest legislative changes or modifications to the monument proclamations.

- The Executive Order directs the Department of the Interior to review monuments designated using the Antiquities Act as of January 1, 1996, that are in excess of 100,000 acres, or monuments that were expanded without adequate public outreach and coordination with relevant stakeholders.
- There are 24 DOI-managed national monuments that were designated within the past 21 years. (full list of reviewable monument designations attached)

• What it does do:

- o This Executive Order directs the Secretary of the Department of the Interior to conduct a review of monuments designated in the last 21 years that are more than 100,000 acres
- o This Executive Order directs the Secretary of the Department of the Interior to make recommendations to the President on whether a monument should be rescinded, resized, no action recommended, or other.
- This Executive Order directs the Secretary of the Interior to consult and coordinate with, as appropriate, the Secretary of Defense, the Secretary of Agriculture, the Secretary of Commerce, the Secretary of Energy, the Secretary of Homeland Security, and the heads of any other executive departments or agencies concerned with areas designated under the Act.
- This Executive Order directs the Secretary of the Interior to consult and coordinate with the Governors of States affected by monument designations or other relevant officials of affected State, Tribal, and local governments.
- o This Executive Order directs the Secretary of the Interior to provide an interim report to the President within 45 days of the date of the order.
- o This Executive Order directs the Secretary of the Interior to provide a final report to the President within 120 days of the date of the order.

• What it doesn't do:

- o This Executive Order does NOT strip any monument of a designation.
- This Executive Order does NOT loosen any environmental or conservation regulations on any land or marine areas.

Monument	Location	Year	Acreage
Papahanaumokuakea Marine National Monument	Pacific Ocean	2006/2016	89,600,000.00
Marianas Trench Marine National Monument	Pacific Ocean	2009	60,938,240.00
Pacific Remote Islands Marine National Monument	Pacific Ocean	2009	55,608,320.00
Rose Atoll Marine National Monument		2009	8,609,045.00
World War II Valor in the Pacific National Monument	Hawaii, Alaska, California	2008	4,038,400.00
Northeast Canyons & Seamounts Marine National Monument	Atlantic Ocean/Massachusetts	2016	3,144,320.00
Grand Staircase-Escalante National Monument	Utah	1996	1,700,000.00
Mojave Trails National Monument	California	2016	1,600,000.00
Bears Ears National Monument	Utah	2016	1,353,000.00
Grand Canyon-Parashant National Monument	Arizona	2000	1,014,000.00
Basin and Range National Monument	Nevada	2015	703,585.00
Organ Mountains-Desert Peaks National Monument	New Mexico	2014	496,330.00
Sonoran Desert National Monument	Arizona	2001	486,149.00
Upper Missouri River Breaks National Monument	Montana	2001	377,346.00
Berryessa Snow Mountain	California	2015	330,780.00
Giant Sequoia National Monument	California	2000	327,769.00
Gold Butte National Monument	Nevada	2016	296,937.00
Vermilion Cliffs National Monument	Arizona	2000	279,568.00
Rio Grande del Norte National Monument	New Mexico	2013	242,555.00
Carrizo Plain National Monument	California	2001	204,107.00
Hanford Reach National Monument	Washington	2000	194,450.93
Canyons of the Ancients National Monument	Colorado	2000	175,160.00
Sand to Snow National Monument	California	2016	154,000.00
Ironwood Forest National Monument	Arizona	2000	128,917.00

TALKING POINTS

Executive Order: Reviewing Abuses of the Antiquities Act of 1906

The Antiquities Act of 1906 authorizes the president to declare federal lands of historic or scientific value to be "National Monuments" and thereby restrict the types of uses to which those lands can be put. Past administrations have overused this power and designated large swaths of land well beyond the areas in need of protection. The Antiquities Act Executive Order directs the Department of the Interior to review prior monument designations and suggest legislative changes or modifications to the monument proclamations.

- This country has many significant objects of cultural, historical, and scientific value that should be protected for the benefit and enjoyment of the public. But that shouldn't come at the expense of valuable economic activity that provides tangible benefits through increased wages and reduced costs of goods for families and workers.
- Over the last 20 years, and especially over the last 8, certain monument designations have locked up millions of acres of economically productive land and waters and shut out some recreation opportunities.
- The onerous restrictions resulting from monument designations have taken energy development, timber harvesting, grazing, the construction of infrastructure, and commercial fishing off the table on federal lands and waters.
- This has hurt families and workers in the counties and local areas in or near the monuments, counties that in many cases are some of the most impoverished in the country.
- This Administration and Congress has heard from states and local leaders that, in some cases, the designations of monuments have resulted in lost jobs, reduced wages, and residents moving away. That's why the President is asking for a review of all the monuments designated in the last 20 years, to see what changes and improvements can be made, and to give states and local communities a meaningful voice in this process.

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